EIGHTH

ANNUAL REPORT

NOVA SCOTIA POLICE COMMISSION

1 9 8 4

Nova Scotia

Nova Scotia
Police Commission

PO Box 1573
Halifax, N.S.
B3J 2Y3

902 424-3246

February 28, 1985

The Honourable Ronald C. Giffin, Q.C.
Attorney General, Province of Nova Scotia
Attorney General's Department
Post Office Box 7
Halifax, Nova Scotia
B3J 2L6

Dear Mr. Minister,

The Annual Report of the Nova Scotia Police Commission for the calendar year 1984 is submitted as required by Section 10 of the Police Act of Nova Scotia.

Yours very truly,

Harry A. Porter,
Chairman

HAP/pvh

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EIGHTH ANNUAL REPORT

OF THE NOVA SCOTIA POLICE COMMISSION

1984

INTRODUCTION

The Police Act of Nova Scotia establishing the Nova Scotia Police Commission was proclaimed in October 1976. The Nova Scotia Police Commission is responsible under the provisions of the Police Act for the promotion of the effectiveness and efficiency of municipal police services in the Province and for the promotion of improvement in relationships between the public and the police.

The Act requires the Commission to hear and determine appeals on disciplinary penalties imposed or ordered by Chiefs of Police, Boards of Police Commissioners and Councils and appeals on complaints against police.

When requested by a Board of Police Commissioners or directed by the Attorney General, the Nova Scotia Police Commission is required by the Police Act to inquire into the conduct of or the performance of duty of any member of a municipal police force, the administration of any police force, the system of policing in any municipality, or the police needs of a municipality.

Upon request, the Act further provides for the appointment of special constables and for the approval of appointments of by-law enforcement officers by the Attorney General. The Minister has delegated this authority to the Nova Scotia Police Commission for the former and to the Chairman, Nova Scotia Police Commission for the latter category.

Under the Private Investigators and Private Guards Act the Commission is also responsible for the licensing of companies which provide investigators, armed guards and/or guards for hire; for the licensing of individuals; and for the supervision of the industry including the investigation of complaints against companies and individuals.

Under the Police Services Act the Commission has a responsibility to the Attorney General for recommending the appointment or re-appointment of Provincial Civil Constables and investigating complaints made about their conduct.

A REVIEW OF THE HIGHLIGHTS OF 1984 BY THE CHAIRMAN OF THE NOVA SCOTIA POLICE COMMISSION

The Nova Scotia Police Commission had another busy year in 1984, especially the first seven months. When the year began, the Inquiry into the Kentville Police Department was still in progress, an inquiry requested by the Board of Police Commissioners into a complaint respecting an incident involving members of the Louisbourg Police Force was scheduled to take place on January 23rd, and an inquiry into a complaint respecting an incident involving nembers of the Sydney Police Force was in the final stages of drafting and was issued on January 28, 1984.

The hearing of the Louisbourg inquiry was completed in one day and, after briefs from the persons involved or their Counsel and rebuttals of those briefs were received, the Commission made its report. As this was a private inquiry, the report, which was issued on May 3, 1984, was not made public.

The hearings of the Kentville Inquiry were completed on February 9, 1984. Briefs respecting the inquiry were received by March 1, 1984. The briefs were then sent out to Counsel and rebuttals were received by March 23, 1984. As there were 5108 pages of testimony and 125 exhibits, some of which were lengthy, the task of drafting the report was demanding and time consuming. The Commission met eight times in June and early July to consider drafts. The report was signed and sent out to all concerned with the inquiry on July 18, 1984. As it was a public inquiry, copies were also made available to the media, to members of the public; and copies were placed in the Kentville Public Library.

The Lieutenant Governor graciously consented to conduct three investitures during 1984 at which municipal police officers were presented with the Police Exemplary Service Medal. The recipients were members of police forces from the following cities and towns: Amherst, Bridgewater, Dartmouth, Halifax, Kentville, Springhill and Truro.

In November 1984, the three members of the Nova Scotia Police Commission scheduled meetings with Boards of Police Commissioners, Chiefs of Police and Police Association representatives in Cumberland County, the Annapolis Valley and the South Shore. The last of these meetings was a combined group of the three organizations. This was the first occasion that this has been done. It proved to be a popular and very worthwhile meeting. This practice will be followed at future meetings of this sort.

In April 1984, the Commission completed and sent the Chairman of the Board of Police Commissioners an assessment of the police services in the Town of New Glasgow.

The Commission continues to be requested to organize selection boards for the position of chief of police and to conduct promotional routines for officers and non-commissioned officers. In 1984, there were two selection boards for chief of police and one promotional routine.

Although financial restraint has had the effect of reducing the numbers of police officers sent on training courses at the Atlantic Police Academy and the Canadian Police College in 1984, 65 percent of the departments sent officers to the Atlantic Police Academy and 38 percent to the Canadian Police College. This is a significant improvement for attendance at the Atlantic Police Academy but it represents a reduction for the Canadian Police College.

In 1984, the number of companies licensed to provide private investigators and private guards for hire increased by two and the number of licenses issued to individuals increased by 168. This industry continues to grow in Nova Scotia.

When the year ended, the Commission hoped that the Policy Board would shortly make a favourable decision on a municipal police training plan for Nova Scotia. This would be a major step forward in the upgrading of police services in the Province.

Another important advance which appeared to be in the offing was a major revision to the Police Act and the Regulations.

MEMBERS OF THE COMMISSION

AS OF

DECEMBER 31, 1984

Harry A. Porter	Chairman and full time Member appointed by Order-in-Council April 1, 1976 for 10 years.
Neil G. Price	Part time Member, re-appointed on the 23rd November, 1984 for a further two year term, residing in Wolfville, Nova Scotia.
Murray J. Ritch	Part time Member, re-appointed on the 21st December 1984 for a two year term, residing in Dartmouth, Nova Scotia.

STAFF OF THE COMMISSION

AS OF

DECEMBER 31, 1984

Position Vacant	Executive Director
Ronald G. Bedgood	Director of Personnel Development. Advisor for the Cape Breton area. He is a civil servant and retired from the Halifax Police Department.
George A. Smith	Director of Police Research and Statistics and Advisor for Annapolis Valley and South Shore areas. He is a civil servant and retired from the Royal Canadian Mounted Police.
J. Edward McNeill	Director and Inspector of Security Services and Advisor for Colchester, Pictou and Cumberland areas. He is a civil servant and retired from the Sydney Police Department.
Administrative Secretaries:	
Carmen Matte	Secretary to the Commission.
Paulette Hebert	Secretary to the Directors.

ACCOMMODATIONS:

The Nova Scotia Police Commission offices are located on the 10th Floor, Queen Square, 45 Alderney Drive, Dartmouth, Nova Scotia.

DUTIES OF THE COMMISSION:

The Nova Scotia Police Commission has duties under three Provincial Status:

- Police Act - Chapter 9, Statutes of Nova Scotia 1974;

- Private Investigators and Private Guards Act, Chapter 14, Statutes of Nova Scotia 1972;

- Police Services Act, Chapter 17 (Sections 8-11) Statutes of Nova Scotia 1969.

UPGRADING OF MUNICIPAL POLICE SERVICES IN NOVA SCOTIA:

The Province of Nova Scotia has 26 Municipal Police Forces with an authorized strength of approximately 728 persons. A listing of municipal police departments is attached as Appendix "B".

The Nova Scotia Police Commission's responsibility for promoting the upgrading of municipal police services is progressing in the following areas:

UPGRADING OF MUNICIPAL POLICE SERVICES IN NOVA SCOTIA (CONT'D)

1) Advice and assistance to Boards of Police Commissioners, and Chiefs of Police on the modern management and operation of police departments.

2) Assessments of Police Departments - To date thirteen assessments and one evaluation of a previous assessment have been completed. These were undertaken at the request of municipal authorities.

3) Promotional Routine, Interview Boards - The Nova Scotia Police Commission has now been involved in a total of thirteen Interview Boards for the position of Chief of Police and in sixteen Promotional Routines for other ranks within municipal police departments. A standard promotional routine system has been developed by the Commission and is used when conducting routines.

4) A Standard Municipal Police Training Plan for Nova Scotia- The Nova Scotia Police Commission is responsible for a progressive improvement and upgrading of the competence and skills of municipal police officers of all ranks. To that end, a standard minimum municipal police compulsory training plan has been developed and is, at present, before the Policy Board.

5) Training of Municipal Police Personnel at the Canadian Police College and Atlantic Police Academy - The Nova Scotia Police Commission is responsible for co-ordinating and arranging for the selection of candidates for all Municipal Police Departments to attend courses at the Canadian Police College in Ottawa, the Atlantic Police Academy in Charlottetown and other training institutions. Appendix "C" lists the number of courses taken in 1984 and their subject matter.

PUBLIC COMPLAINTS AND INTERNAL DISCIPLINE:

A) Public Complaints Against Police - In 1984, a total of 72 public complaints were made to the 26 Municipal Police Departments with regard to actions by their personnel. Of these 72 complaints a total of 45 were either informally resolved or not proceeded with by the citizen. Of the remainder, 18 were found after investigation to be unsubstantiated and 16 resulted in disciplinary action being taken.

B) Internal Discipline - In 1984 the Municipal Police Departments reported that a total of 62 internal disciplinary matters were investigated. Of these, disciplinary action was taken in 36 cases, and in 19 cases no action was taken. There are 7 cases pending.

HEARING AND DISPOSING OF APPEALS:

Under the Police Act and Regulations made under the Act, the Commission is required to hear and dispose of appeals from two sources.

A) Public Complaints Against Police - Members of the public dissatisfied with the handling and disposition of their complaints against police at other levels may appeal to the Nova Scotia Police Commission or to the Attorney General.

B) Members of Police Forces Appealing Disciplinary Matters Police members alleged to have committed disciplinary defaults of the Code of Discipline of the Regulations made under the Police Act may appeal the decision and/or the punishment awarded within their department to their Municipal Boards of Police Commissioners and finally to the Nova Scotia Police Commission.

INVESTIGATIONS AND PUBLIC INQUIRIES:

In 1984, a number of Investigations and Public Inquiries were conducted by the Nova Scotia Police Commission.

In 1983, the Kentville Municipal Board of Police Commissioners requested that the Nova Scotia Police Commission conduct a Public Inquiry into the Kentville Police Department and a review of all matters pertaining to the Department including personnel requirements. The Commission conducted hearings of witnesses on 21 days and the completed report was submitted to the Board of Police Commissioners of the Town of Kentville and the Attorney General on July 18, 1984.

As the result of a complaint, the Attorney General directed the Nova Scotia Police Commission to inquire into the actions of certain members of the Halifax Police Department. Part of the preliminary investigation was done and following the conviction on criminal charges against one of the officers involved, the Attorney General directed that the investigation need not continue.

The Municipal Board of Police Commissioners of the Town of Louisbourg, Nova Scotia, requested the Nova Scotia Police Commission to investigate and inquire into a citizen's complaint against members of the Louisbourg Police Department. The investigation was completed and an Inquiry was held. A report was submitted to the Board of Police Commissioners and the Attorney General on May 3, 1984.

LIST OF ACTIVITIES:

A list of activities of the members and staff of the Nova Scotia Police Commission for 1984 is attached as Appendix "A".

APPOINTMENT OF SPECIAL CONSTABLES AND BY-LAW ENFORCEMENT OFFICERS:

At present 491 persons hold appointments as special constables. Some of these persons perform duties for the Halifax-Dartmouth Bridge Commission, the Security Branch of the Cape Breton Development Corporation, Federal Fisheries Department, the Department of Lands and Forests, the Department of Tourism, Bowaters Mersey Corporation, Canadian Pacific and three towns that are policed by the R.C.M.P.; or are serving as members of the Royal Canadian Mounted Police Auxiliary Police.

Appointments of 78 By-Law Enforcement Officers have been approved as of December 31, 1984.

PRIVATE INVESTIGATORS AND PRIVATE GUARDS ACT:

As of December 31, 1984, 48 companies were licensed in Nova Scotia to provide private investigators and private guards for hire, and a total of approximately 1,518 persons were holding licenses for this purpose issued by the Commission.

During the fiscal year 1984/85 up to 31 January, 1985, the Nova Scotia Police Commission collected $ 46,290.00 from companies and individuals licensed under the provisions of the Private Investigators and Private Guards Act.

A total of 87 armed guard endorsements were made and 15 guard dog licenses were issued.

POLICE SERVICES ACT:

At present there are 40 persons holding appointments as Provincial Civil Constables under the provisions of this Act.

NOVA SCOTIA POLICE COMMISSION

ACTIVITIES

JANUARY 1, 1984 - DECEMBER 31, 1984

-Meetings of the Nova Scotia Police Commission 18
(Seven of these were informal)

-Staff Meetings with Chairman..... 9

-Meetings with Provincial or Federal Government Depts.....26

-Attendance at Symposium of Provincial Police
Commissions held in Regina, Saskatchewan..... 1

-Attendance at National Crime Prevention Workshop..... 1

-Attendance at meetings of Steering Committee
and other meetings re Crime Prevention.....18

-Assistance to various Foundations, Socities,
Commissions, Consultants and the Press, etc. .....On Going

-Attended meetings as a Member of
"Committee on Battered Wives"..... 3

-Meetings of Board of Directors
Youth Alternative Society..... 7

-Attendance at Police Week Displays 2

-Meetings re New Crime Statistics Report..... 1

-Attendance at Human Rights Conference 1

ASSISTANCE TO POLICE GOVERNING AUTHORITIES

-Regional & Other Meetings or visits with Mayors, Councils,
Chairmen and Municipal Board of Police Commissioners..... 11

-Selection Board conducted for appointments of
Chiefs of Police 2

-Promotional Routines 1

-Assessments of Police Departments completed..... 1

ACTIVITIES CONCERNING POLICE DEPARTMENTS

-Visits to Municipal Police Departments by Staff Advisors	85
-Meetings or Visits to Federal or other Police Agencies	11
-Arrangements made with His Honour the Lieutenant Governor for Investitures of Police Exemplary Service Medals & Bars, Investitures conducted	3

ACTIVITIES CONCERNING POLICE TRAINING

Co-ordinating of the Training of Municipal Police and Fire Services at the Canadian Police College, Atlantic Police Academy, R.C.M.P. Breathalyzer Training Course and other training facilities:-

-Canadian Police College Advisory Council Meetings	1
-Other Meetings with Canadian Police College officials	2
-Atlantic Police Academy Advisory Council Meetings	2
-Meetings with Police Chiefs and other Department Officials regarding Training	10
-Attendance at Police Educators Conference and other Training Courses or Seminars by Staff Members	8
-Meeting with Winnipeg Police Department in Winnipeg re Training	1
-Attending Graduation Ceremonies at the Atlantic Police Academy in Charlottetown, P.E.I.	2

COMPLAINTS OR OTHER DISCIPLINE MATTERS

-Investigations (not including Private Investigators or Private Guards).....	2
-Public Inquiries (Kentville, Sydney & Louisbourg)..	3
-Instruction and Advice to Municipal Police Departments in relation to procedures pertaining to the Nova Scotia Police Act and Regulations	Continuous

ACTIVITIES CONCERNING

POLICE ASSOCIATIONS AND UNIONS

-Meetings with Nova Scotia Chiefs of Police Association	2
-Attendance at the Canadian Association of Chiefs of Police Annual Meeting	1
-Regional Meetings	3

PRIVATE INVESTIGATORS AND PRIVATE GUARDS

-Investigations of complaints against Private Investigators and/or Private Guards including companies employing same.....	11
-Meetings and visits to companies providing Private Guard, Investigators and Provincial Civil Constables.....	24
-Other meetings including lectures, police training courses, armed guard training courses, and assistance to other various affected groups.....	14

APPENDIX "B"

MUNICIPAL POLICE DEPARTMENTS

AS OF DECEMBER 31, 1984

DEPARTMENT	REGULAR POLICE STRENGTH	POPULATION	POLICE PER 1,000 POPULATION
Amherst	18	9,684	1.86
Annapolis Royal	3	631	4.75
Bedford	13	6,777	1.92
Berwick	5	1,699	2.94
Bridgewater	14	6,669	2.10
Dartmouth	130	62,277	2.08
Dominion	4	2,856	1.40
Hantsport	3	1,395	2.15
Glace Bay	36	21,466	1.68
Halifax	277	114,594	2.41
Kentville	11	4,974	2.21
Louisbourg	3	1,410	2.13
Lunenburg	7	3,014	2.32
Mahone Bay	3	1,228	2.44
Middleton	6	1,834	3.27
New Glasgow	24	10,464	2.29
New Waterford	13	8,801	1.48
North Sydney	12	7,820	1.53
Springhill	10	4,896	2.04
Stellarton	9	5,435	1.66
Sydney	67	29,444	2.25
Sydney Mines	14	8,501	1.65
Trenton	8	3,154	2.54
Truro	26	12,552	2.07
Westville	6	4,522	1.33
Wolfville	6	3,235	1.85
	728		

TOTAL 26 DEPARTMENTS

NOTE: Population figures are as per 1981 census.

APPENDIX "C"
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COURSES ATTENDED

1984

CANADIAN POLICE COLLEGE

Technical Traffic Accident Investigation.....	1
Crisis & Conflict Intervention.....	1
Executive Development	3
Senior Police Administration	4
Instructional Techniques.....	2
Drug Investigational Techniques.....	2
Commanders Hostage/Barricaded Persons.....	1
Negotiators Hostage/Barricaded Persons.....	3
Identification Methods & Techniques.....	1
Major Crime.....	1
Intelligence Analysis.....	1
Crime Prevention Co-ordinators.....	1
Police Labour Relations.....	2
System Approach to Training Design & Delivery.....	1
Advanced Identification Seminar.....	1
Advanced Identification Methods & Techniques.....	1
Multi-Cultural Education Instructors.....	1

A TOTAL OF 27 PARTICIPANTS

PARTICIPATING DEPARTMENTS: TOTAL OF 12 DEPARTMENTS

BEDFORD
BERWICK
DARTMOUTH
HALIFAX
KENTVILLE
MIDDLETON
NEW GLASGOW
SYDNEY
TRURO
WOLFVILLE

APPENDIX "C"
PAGE 2 of 4

ATLANTIC POLICE ACADEMY

COURSES ATTENDED 1984

Advanced Police Science	8
Arson Investigators	7
Crisis Intervention	5
General Police Science & Radar	9
Interviewing & Interrogation	9
Introduction to Drug Enforcement	13
Police Supervision	5
Traffic Investigation	6
Youth Officers Course	4
Civilian Dispatchers	10
Firearms	28
Police Management	1
T O T A L	105

PARTICIPATING DEPARTMENTS

Amherst
Bedford
Bridgewater
Dartmouth
Glace Bay
Kentville
Mahone Bay
Middleton
New Glasgow

TOTAL 17 DEPARTMENTS

North Sydney
Stellarton
Sydney
Sydney Mines
Trenton
Truro
Westville
Wolfville

Arrangements were made by the Nova Scotia Police Commission to permit 4 members of Fire Departments in Nova Scotia to attend the Arson Investigation Course.

APPENDIX "C"

PAGE 3 of 4

BREATHALYZER TRAINING

The Royal Canadian Mounted Police conduct Breathalyzer Training at Debert, Nova Scotia and they arrange with the Nova Scotia Police Commission for a survey to be taken of the requirements of the 26 Municipal Police Departments in the Province.

From the survey the number of courses to be given is determined and allocations are given to the various departments.

In 1984, three courses were conducted and a total of 18 municipal police officers were given this training. Listed below are the Departments involved and the number of personnel from each Department.

Dartmouth	1	Middleton	1
Dominion	2	Springhill	2
Halifax	1	Stellarton	1
Hantsport	1	Sydney	1
Louisbourg	1	Trenton	2
Lunenburg	1	Truro	1
Mahone Bay	1	Westville	2

The R.C.M.P. conducted field training courses throughout the Province on the operation and maintenance of the "Alcohol Level Evaluation Roadside Tester (A.L.E.R.T.)" following the issue of Instruments by the Province.

ROYAL CANADIAN MOUNTED POLICE

IN-SERVICE TRAINING

The Royal Canadian Mounted Police in Nova Scotia ("H" Division) conduct in-service training in Halifax for their own personnel.

A request to the Commanding Officer of "H" Division to permit limited participation by Municipal Police Departments was approved and two members of the Bedford Police Department were accepted for training.

ONTARIO POLICE COLLEGE

Through the co-operation of the Director of the Ontario Police College, a Dartmouth Police Department member attended a Fraud Investigator's Course at the College.

This is the third occasion that police personnel from Nova Scotia have been granted permission to attend the College.

OTHER TRAINING

Dartmouth Police Department had five members attend the Federal Studies Centre in Arnprior, Ontario, for training in Civil Disaster, Airport Disaster and Nuclear Disaster planning.

Training in Undercover Surveillance was also taken in Toronto with the Ontario Provincial Police by a member of the Dartmouth Police Department.